
Health and Social Care Scrutiny Board (5)
Cabinet Member (Health and Adult Services)
2014

15th October 2014
11th November

Name of Cabinet Member

Cabinet Member (Health and Adult Services) – Councillor Gingell

Director Approving Submission of the report:

Executive Director, People

Ward(s) affected:

All

Title: Coventry Learning Disability Strategy “Moving forward” 2014-2017

Is this a key decision?

No.

Executive Summary:

The Learning Disability strategy sets out the key plans and activities to be delivered in relation to supporting people with Learning disabilities in the City. The strategy brings together key policy drivers as set out in ‘Valuing People Now’ (2009), ‘Fulfilling and Rewarding Lives’ (2010), ‘Think Autism’ (2014), the ‘Winterbourne Concordat’ (2012) and ‘No Health Without Mental Health’ and balances them with key priorities identified by stakeholders including people with learning disabilities, carers of people with learning disabilities, voluntary organisations and officers from statutory organisations that will be involved in delivering the strategy. The strategy has been co-produced and is available as an easy read document. The co-production has taken place since 2013 and has focused primarily on working with adults and their carers. Action plans that sit under the strategy will be more focused on an all age disability approach and future versions of the strategy will have a stronger emphasis on co-production across all ranges, particularly younger people and their families. The strategy will be implemented between 2014 and 2017.

Recommendations:

1. Health and Social Care Scrutiny Board (5) is recommended to:
 - (i) Note and consider the contents of the strategy, and make any comments to the Cabinet Member (Health and Adult Services).

2. Cabinet Member (Health and Adult Services) is recommended to:
 - (i) Consider comments from the Health and Social Care Scrutiny Board (5).
 - (ii) Approve the strategy on behalf of the City Council.

List of Appendices included:

Learning Disability Strategy – Moving Forward 2014 – 2017.

Background papers:

None

Other useful documents:

None

Has it been or will it be considered by Scrutiny?

Yes – Scrutiny Board (5) 15th October 2014

Has it been or will it be considered by any other Council Committee, Advisory Panel or other body?

No

Will this report go to Council?

No

Title: Learning Disability Strategy “Moving forward” 2014-2017

1. Context

- 1.1 The City Council is committed to improving the lives of people with a learning disability through working with health and other stakeholders. The previous Learning Disability strategy expired in 2013 and work has progressed to develop a new strategy.
- 1.2 The strategy covers a number of strategic themes of which an all age approach to disability forms a central part. It takes into account key policy documents including ‘Valuing People Now’ (2009), ‘Fulfilling and Rewarding Lives’ (2010), ‘Think Autism’ (2014), the ‘Winterbourne Concordat’ (2012) and “No Health Without Mental Health” (2011).
- 1.3 Enabling people to be supported in the community and close to home is a key priority for people with learning disabilities and a common policy theme. The delivery of this will be a key consideration within the strategy.
- 1.4 The strategy was presented as a draft to the Cabinet Member (Health and Social Care) on 17th May 2014.
- 1.5 The strategy was subsequently updated to improve the link to young people and reinforces an all age approach. This integrated approach will be developed further during the lifetime of the strategy as more joined up arrangements are developed across adult and children services within the People Directorate. Future strategies will be co-produced with young people and their families, as well as adults, to strengthen the all-age approach.
- 1.6 The strategy now reflects the impact of Mental Health issues for people with a Learning Disability. The strategy reflects national policy and guidance to include how people with mental health needs should be supported to improve lives across children and adult services. The strategy is more specific around how this will be achieved.
- 1.7 The strategy includes additional detail around Coventry’s approach to working across the life course with people who have disabilities; this includes specifics around the Special Educational Needs and Disabilities (SEND) reforms Education Health and Care planning and how we will support this process across the child’s transition to the adult pathway. The strategy introduces the all age disability approach and outlines the aims of the service and actions required to deliver the new service.
- 1.8 The strategy now includes specific details to deliver and embed Positive Behaviour Support (PBS) with partners as an evidenced based approach to working with people experiencing challenging behaviour.
- 1.9 The strategy includes a section on co-production and shares a vision around the process to deliver this with people with learning disabilities, their carers, partner agencies and the wider community.

1.10 Previous versions of the strategy have been well received and are recognised as positive in driving the improvement of services that support people with learning disabilities and their carer's in the City. Significant co-production work has been key in developing the strategy.

2. Structure of the strategy

2.1 The strategy is set out in themes and incorporates the following:

- Getting and retaining Employment
- Being safe and having relationships
- Housing and Accommodation
- Accessing Local Services
- Having a voice and personalisation
- Supporting my family
- Improving Health

2.2 The above themes were identified as a result of the co-production approach used in developing the strategy. Our intention in future strategies is to reflect an all-age approach to co-production and therefore themes will be likely to change and may reflect other themes such as Education.

2.2 The themes will be underpinned by a number of operational and strategic plans through which specific performance measures will be monitored. These include:

- **Employment action plan** – This plan outlines the achievements of 2013 with a proposal to widen the range of people who could access employment by improving links with local and regional business. This will include the development of an employment engagement scheme.
- **Winterbourne Joint Strategic Plan** – The City has developed a Joint Improvement Strategic Plan, following the Winterbourne View report and to meet the requirements of the national plan.
- **Joint Learning Disability Commissioning Plan** – This plan has been developed which sets out key commissioning intentions across learning disability services for health and social care.
- **The Coventry Autism Joint Plan** - The Local Implementation Team (LIT) is a multi-agency strategic group responsible for overseeing the development and implementation of Coventry's multi-agency response to the autism strategy. The strategy will build on the progress made over the last 12 months to promote innovative practice and awareness within the community.
- **Carers Strategy** - The Council recognises and values the contribution carers make through their caring role and in supporting people to live independently. The carers' strategy sets out how carers will be supported.

3. Options considered and recommendation

- 3.1 Health and Social Care Scrutiny Board (5) is recommended to note the content of the strategy and make any comments regarding implementation and development of future versions of the strategy to the Cabinet Member (Health and Adult Services) for them to consider.
- 3.2 Cabinet Member (Health and Adult Services) is recommended to consider comments from Health and Social Care Scrutiny Board (5) and approve the strategy on behalf of the City Council.
- 3.3 The Learning Disability Partnership Board will continue to be the key forum to monitor progress against implementing the strategy. Further co-produced events will be used to develop the work plans and monitor progress of implementing the strategy. This approach is a continuation of current practice and has been well received within Coventry.

4. Results of consultation undertaken

- 4.1 The Learning Disability Partnership Board (LDPB) held a Strategy Review Day in July 2013. Approximately 100 people attended and actively participated to ensure their views were incorporated in the strategy. People with a learning disability and their families were supported to have their say and inform the priorities in the strategy.
- 4.2 The development of the strategy has continued through the work of the LDPB and culminated in a follow up engagement day that took place on the 23 May 2014. Approximately 70 people attended the day including self-advocates, carers, and health and social care professionals.

5. Timetable for implementing this decision

- 5.1 Subject to approval, the strategy will be implemented over the 3 years 2014-17.

6. Comments from the Executive Director, Resources

6.1 Financial Implications

There are no direct financial implications arising from this report. Any future proposals contained within the final Strategy will need to reflect the financial position of both the City Council as well as partner organisations.

6.2 Legal implications

The City Council has a duty to meet assessed eligible need for those who are ordinarily resident in its area and who meet the eligibility criteria, currently set at Critical and Substantial. In the development of its strategy the City Council will need to ensure that it continues to meet this responsibility whilst recognising that the strategy will need to be reviewed in due course to take into account any changes under the Care Act 2014.

Under the public sector equality duty (section 149 of the Equalities Act (2010), decision makers must have due regard to avoid discrimination and advance opportunity for anyone with the relevant protected characteristics which are disabilities, age, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation. "Due regard" requires more than just an awareness of the equality duty. It requires rigorous analysis by the public authority, beyond broad options.

7. Other implications

None

8. What is the impact on the organisation?

There are no implications for the organisation identified at this stage.

9. Equalities/EIA

The strategy aims to improve the lives of people with a learning disability and to support their carers via key strategic aims outlined above. In August 2014, the Council launched a revised process for ensuring that we keep equality and diversity at the heart of delivering services to the residents of Coventry – called Equality and Consultation Analysis (ECA). As a result, the previously planned Equality Impact Assessment (EIA) has not been completed on the strategy. However, where agreed actions within the strategy may lead to service change, formal consultation and ECA's will be carried out to ensure the Council considers the effect of our decision making on different groups protected from discrimination by the Equality Act 2010.

10. Implications for (or impact on) the environment

There are no implications identified

11. Implications for partner organisations?

The involvement of partners including health and the voluntary sector is essential to the agreement and delivery of this strategy.

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